

## Message Text

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ACTION AID-59

INFO OCT-01 AF-10 ISO-00 IGA-02 SS-15 SP-02 L-03 H-01  
NSC-05 PA-01 PRS-01 USIE-00 CIAE-00 INR-07  
NSAE-00 SSO-00 NSCE-00 INRE-00 EB-08 COME-00  
OMB-01 TRSE-00 /116 W  
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O 260933Z JUL 77  
FM AMEMBASSY NAIROBI  
TO SECSTATE WASHDC IMMEDIATE 9996

C O N F I D E N T I A L NAIROBI 9350

FOLLOWING SENT ACTION DAR ES SALAAM ON 25 JULY FROM NAIROBI:

C O N F I D E N T I A L NAIROBI 9350

E. O. 11652: GDS  
TAGS: EAID, ECIN, TZ, KE, UG  
SUBJ: FUTURE OF U.S. AID PROGRAM TO EAST AFRICAN COMMUNITY

REF: (A) DAR ES SALAAM 2842, (B) NAIROBI 4175

1. FOLLOWING COMMENTS ON REF A, PREPARED BY USAID/KENYA, HAVE EMBASSY CONCURRENCE.
2. SITUATION AS VIEWED IN KENYA DIFFERS FROM DAR PERCEPTIONS. TO GOK, EAST AFRICAN COMMUNITY (EAC) IS NON- EXISTENT. IN JUNE 16 BUDGET SPEECH MINISTER FINANCE AND PLANNINGS STATED GOK TO FINANCE EAC INSTITUTIONS/ACTIVITES BASED IN KENYA BEGINNING JULY 1. USAID REPRESENTATIVE INFORMED BY OFFICIAL MOFP JULY 15 THAT RESEARCH PROGRAMS SUPPORTED BY AID NOW TO CONTINUE AS GOK-FINANCED FUNCTIONS ALTHOUGH DECISION PENDING ON WHETHER RESPONSIBILITY FOR RESEARCH INSTITUTIONS TO BE TRANSFERRED TO MINISTRY OF AGRICULTURE OF UNIVERSITY OF NAIROBI. DECISION PRESUMABLY TO BE MADE WITHIN NEAR TERM. IN MEANTIME, INTERIM COMMITTEE CHAIRED BY MINISTER MOFP AND  
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COMPOSED OF REPRESENTATIVES VARIOUS INTERESTED MINISTRIES NOW RESPONSIBLE GOK AGENT. GOK DESIRES AID TO CONTINUE ITS SUPPORT AND TO SIGN PROJECT AGREEMENTS AS SOON AS PRACTICAL. FYI, AS DISCUSSED WITH RAMSAY, USAID PLANS TO DO SO PRIOR HIS DEPARTURE. END FYI. "DAILY NATION" NEWSPAPER OF JULY 18 STATES TANZANIA PARLIAMENT HAS PASSED THREE BILLS ESTABLISHING GOT INSTITUTIONS UNDER MINISTRY COMMUNICATIONS AND TRANSPORT

FOR HARBORS, RAILWAYS AND CIVIL AVIATION. THIS SEEMS TO INDICATED GOT ACCEPTS EAC DEMISE AND IS TAKING SAME APPROACH AS GOK HAS DONE RE CONVERTING COMMUNITY ENTITIES TO "GOVERNMENT" ONES. IF ABOVE NEWSPAPER REPORT TRUE, CERTINLY QUESTION GOT INTEREST IN CONTINUING EAC. FURTHER, WE UNDERSTAND UGANDA HAS INDICATED IT TO PULL OUT OF EAC UNLESS PRESIDENT NYERERE MEETS WITH PRESIDENT AMIN BY JULY 20. WE HAVE NO REASON TO BELIEVE SUCH MEETING WILL OCCUR. THESE ACTIONS PLUS KENYA-TANZANIA BORDER CLOSURE MAKE CONTINUED EXISTENCE EAC WITH ONLY ONE MEMBER HIGLY IMPROBABLE.

3. OBJECTIVES: BELIEVE APPROPRIATE USG POSITION IS TO ACCEPT RESPECTIVE GOVERNMENTS' EFFORTS TO REESTABLISH COMMUNITY INSTITUTIONS AS INDIVIDUAL GOVERNMENT ENTITIES. SHOULD PROSPECT OF SOME NEW FORM OF REGIONAL COOPERATION IN EAST AFRICA HOPEFULLY ARISE IN FUTURE, USG CAN, OF COURSE, SUPPORT THIS PROSPECT. BUT AT PRESENT SEE NO EVIDENCE THAT ANY MEMBERS EAC ACTUALLY DESIRE COMMUNITY TO CONTINUE OR ARE WILLING TO TAKE THOSE POLITICAL AND OTHER STEPS NECESSARY TO MAKE THIS A REALITY. EVEN IF GOT MAY WISH TO KEEP COMMUNITY ALIVE AS A FICTION, AS REF A WOULD SEEM TO SUGGEST, EVENTS NOW APPEAR TO HAVE EVEN RENDERED THAT OBJECTIVE IMPROBABLE. THEREFORE, FIRMLY BELIEVE BEST COURSE IS TO PROCEED WITH CLOSURE RDOEA AND TRANSFER OF ITS RESPONSIBILITIES FOR COMMUNITY-BASED ASSISTANCE TO USAIDS IN DAR AND NAIROBI.

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4. RECOMMENDED COURSE OF ACTION: A. CONSISTENT WITH REF B, CLOSE RDOEA EFFECTIVE WITH RAMSAY DEPARTURE AUGUST 23, 1977. USAID SEES NO USEFUL PURPOSE CAN BE SERVED BY APPOINTING ACTING RDO.

B. TRANSFER PROJECT MANAGEMENT RESPONSIBILITIES EFFECTIVE ABOVE DATE TO TWO USAIDS WHICH CAN SIGN PROJECT AGREEMENTS WITH RESPONSIBLE GOVERNMENTS AND CARRY ON PROJECT ACTIVITIES UNINTERRUPTEDLY. AS PART THESE AGREEMENTS, INCLUDE SOME FORMULATION THAT WILL SEEK TO STIPULATE RESEARCH FINDINGS WILL BE SHARED WITH FORMER EAC PARTNERS DESPITE SPLIT OF ORIGINAL INSTITUTIONS BETWEEN KENYA AND TANZANIA. THIS CONSISTENT, WE BELIEVE, WITH ORIGINAL INTENT THESE TWO PROJECTS, THEIR DESIGN WHICH ANTICIPATED EAC PROBLEMS, AND WITH AID'S PURPOSES IN SUPPORTING COMMUNITY IN FIRST PLACE.

C. TRANSFER CURRENT RDOEA STAFF TO USAID/T. USAID/K TO DISCONTINUE ADMINISTRATIVE SUPPORT FOR RDOEA AS OF AUGUST 23 -- PROVISION OF WHICH IMPRACTICAL DUE BORDER CLOSURE IN ANY EVENT. USAID/T AND USAID/K CAN PROVIDE SUCH SUPPORT TO BILATERAL PROJECT PERSONNEL FALLING UNDER THEIR RESPECTIVE JURISDICTIONS.

D. OBVIOUSLY ABOVE PROPOSALS REFLECT OUR PERCEPTION OF THE UNANIMOUS OPINION IN KENYAN LEADERSHIP THAT EAC IS NOW DEAD AND ALL EFFORTS SHOULD BE AIMED AT REGULARIZING FORMER COMMUNITY ACTIVITIES WITHIN KENYA AS NATIONAL PROGRAMS AS EXPEDITIOUSLY AS POSSIBLE. THESE PROPOSALS AT THE SAME TIME DO NOT PRETEND TO REFLECT AN UNDERSTANDING OF THE COURSE OF THE EAC BREAKUP IN TANZANIA OR THE POLITICAL CONSIDERATIONS THAT MIGHT GUIDE US MISSION DAR IN FORMULATING ITS OWN RECOMMENDATIONS REGARDING THE FUTURE OF RDOEA ACTIVITIES.

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## Message Attributes

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